## BEFORE THE STATE OF WISCONSIN

## DIVISION OF HEARING AND APPEALS

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In the Matter of Manual Code 3565.1 for the Approval Authorizing the Department of Natural Resources to Grade More Than 10,000 Square Feet On the Bank of North Lake, Install A Boat Launch Structure and Two Case No. IP-SE-2009-68 Outfall Structures on the Bed of -05745, -05746, -0547, North Lake, Install Four Culvert -05748, -05749, -05750 Crossings Over Wetlands, and Fill Up to 0.16 Acres of Wetland For Construction of a Public Boat Launch on North Lake and Adjacent Property Located in the Town of Merton, Waukesha County, Wisconsin

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Examination of KYLE J. DRAKE, taken at the instance of Reddelien Road Neighborhood Association, under and pursuant to all applicable rules, before JESSICA R. WAACK, Registered Merit Reporter, Certified Realtime Reporter, Registered Diplomate Reporter and Notary Public in and for the State of Wisconsin, at Quarles & Brady, 411 East Wisconsin Avenue, Milwaukee, Wisconsin, on Friday, August 26, 2011, commencing at 3:53 p.m. and concluding at 4:26 p.m.

1	APPEARANCES
2	MR. WILLIAM C. GLEISNER, III, ATTORNEY AT LAW,
3	300 Cottonwood Avenue, Suite 3,
4	Hartland, Wisconsin 53029, appeared on behalf of the Reddelien Road Neighborhood Association.
5	
6	QUARLES & BRADY, LLP, by MR. WILLIAM H. HARBECK, 411 East Wisconsin Avenue,
7	Milwaukee, Wisconsin 53202,
8	appeared on behalf of Reddelien Road Neighborhood Association.
9	STATE OF WISCONSIN, DEPARTMENT OF NATURAL RESOURCES, by
10	MS. EDWINA KAVANAUGH,
11	101 South Webster Street, Madison, Wisconsin 53707-7921,
12	appeared on behalf of the Department of Natural Resources.
13	ALSO PRESENT
14	DR. NEAL T. O'REILLY
15	MR. DONALD E. REINBOLD MR. ROBERT MOEBIUS
16	MS. DORIS LATTOS  * * * * *
17	INDEX
18	Examination: Page
19	By Mr. Gleisner 3
20	Exhibit Identified: Page
21	No. 2-A - Blow-Up of a Portion of Exhibit 2
22	Created By Mark Powers
23	Disposition Of Original Exhibit/s:
24	
25	Exhibit 2-A was returned to Mr. Gleisner. A copy of the original exhibits was included in the original

1	TRANSCRIPT OF PROCEEDINGS	
2	KYLE J. DRAKE, called as a witness	
3	herein, having been first duly sworn on oath, was	
4	examined and testified as follows:	
5	EXAMINATION	
6	BY MR. GLEISNER:	
7	Q Warden, you've been deposed before, I imagine?	
8	A Yes.	
9	Q I'm going to show you what has been marked as	
10	Exhibit 1-A. And your name appears on the	
11	preceding page. And that is a description of what	
12	counsel tells us you will testify to.	
13	So we have the parameters of this	
14	deposition set up, could you read into the record	
15	the few words that are said about you?	
16	A "Warden Drake may be called to testify to issues	
17	related to this matter of which he has knowledge	
18	including his knowledge and observation of	
19	navigation on North Lake and the adjacent or	
20	connected waters to North Lake."	
21	Q Thank you very much, sir. So what can you tell us	
22	about navigation on North Lake?	
23	A Can you be more descriptive?	
24	Q Since I live on North Lake, I would say you don't	
25	do enough on North Lake about navigation	

1		sometimes, but let me ask you this: Do you
2		actually have any opinion about the Kraus site in
3		terms of navigation? You know what the Kraus site
4		is?
5	A	Yes.
6	Q	Do you have any opinions, observations or
7		knowledge about navigation on the Kraus site?
8	A	I don't know how to answer that question.
9	Q	Okay. Let's do it this way. Have you been on the
10		Kraus site?
11	A	Yes, I have.
12	Q	Okay. I'm going to show you what's been marked as
13		Exhibit 2. And I'll represent to you that the
14		Kraus site encompasses what has been circled in
15		orange and green in the top portion.
16		In other words, the orange part is where
17		the proposed launch previous testimony would
18		show the orange part is where the proposed launch
19		or parking lot, rather, is going to go, and the
20		top green circle is where the rest of the Kraus
21		property supposedly exists.
22		MR. GLEISNER: Have you made a sudden
23		discovery, Counsel?
24		MS. KAVANAUGH: No, no. I guess I
25		wasn't I wasn't sure where our property starts

1	here. I see how it comes this way. Okay.
2	MR. GLEISNER: Got it?
3	MS. KAVANAUGH: Yes.
4	MR. GLEISNER: Okay.
5	BY MR. GLEISNER:
6	Q Could you and now we're going to be a little
7	indefinite in terms of the record right now, but
8	could you just point out to me on that plat of
9	survey the locations where you've been? Have you
10	been all over that property?
11	A I've been down the road a number of times and then
12	the I guess the orange portion that you have
13	circled there adjacent to the lake.
14	Q Okay.
15	MR. GLEISNER: So let the record show
16	that the warden has indicated that the road
17	denominated on the plat of survey as the gravel
18	drive to the west of the large green circle on
19	Exhibit 2 is a road that he has traveled a number
20	of times.
21	And he has traveled that gravel drive
22	between the big green circle and the small green
23	circle down to the what is the orange circle on
24	Exhibit 2.
25	BY MR. GLEISNER:

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1	Q	Would that be a generally satisfactory statement
2		of where you've been on that property?
3	A	Correct. And then I've also been up to the house
4		on the same drive.
5	Q	"The house" being the Kraus house?
6	A	Correct.
7	Q	Okay. Now, with respect let's just take this
8		one at a time, one point at a time. With regard
9		to the access road from Reddelien Road north to
10		the point at which the gravel drive so-called
11		gravel drive turns east toward the lake, with
12		respect to just that area, in other words, to the
13		west of the large green circle on Exhibit 2, have
14		you made any observations of any kind with regard
15		to navigability?
16	A	That is a road I have never seen anyone
17		navigate that with any type of watercraft.
18	Q	Okay. Now, with regard thank you. With regard
19		to the so-called gravel drive between the southern
20		big green circle and the northern green circle
21		down to where the proposed parking lot will begin,
22		have you ever seen or have you ever made any
23		observations about navigability there?
24	A	Again, I have never seen anything navigate that
25		area, any type of watercraft.

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1	Q	Thank you very much. Now, directing your
2		attention to the orange area, which I will
3		represent to you previous testimony has
4		established as the location of the proposed
5		parking lot. Have you ever made any observations
6		regarding navigability there?
7	A	Again, I have never seen any type of watercraft
8		navigate in that area.
9	Q	Thank you very much. I will now represent to you
10		that this blue line north of the orange circle on
11		Exhibit 2 has been identified in previous
12		testimony as being a stream, a ditch, a place
13		where water is conveyed. Are you familiar with
14		that?
15	A	Yes.
16	Q	Have you ever seen strike that, made any
17		observations on the navigability with respect to
18		that?
19	A	I have never seen any watercraft navigate that
20		area either.
21	Q	So then in terms of navigability in the big green
22		circle area, the small green circle area, the
23		orange area and the blue area, would it be correct
24		to say that you have not made any observations
25		regarding navigation?

A	I have never seen anyone navigate any type of
	watercraft in that area, correct.
Q	Thank you, Warden. Now, have you seen standing
	water anywhere on the Kraus site or near the
	access road that leads to it?
A	Yes.
Q	We're not going to ask you to mark right now, but
	I would like you to just for purposes of
	foundation, point to me the general locations
	where you've seen standing water.
A	Standing water as in just anyplace I've seen
	water?
Q	Well, let's just say that let's have an
	understanding of standing water would mean where
	you've seen actual water that is above the
	surface, not just like a marsh or a wet area, but
	where the water is actually above the surface.
	Have you made observations of that?
A	Yes.
Q	And could we just so that we have an
	understanding of, in general, where we might be
	talking about, could you point to the map and tell
	me where you've seen that?
A	I've seen water in the green areas designated as
	wetlands. I have seen water in this blue area
	Q A Q

1		designated as a channel or a ditch, what have you.
2		I have seen pockets of water on the roadway as in
3		puddles on the roadway. I've also seen pockets of
4		water in the orange area too designated as the
5		launch site.
6	Q	Let me just be clear then for the record. You've
7		said you've seen standing water within the large
8		green circle on Exhibit 2, and you've seen pockets
9		of water in the small green circle north of the
10		north part, and you've seen occasionally puddles
11		of water on the access road?
12	A	Correct.
13	Q	Would that be the access road from Reddelien Road
14		up to where it turns east or
15	A	It would be on the eastern section towards where
16		it comes into, I guess, the launch site.
17	Q	Can you quantify that in this respect: Is that
18		puddles of water such as you get after a
19		rainstorm, or is that where there's flooding over
20		the so-called gravel drive?
21	A	That would be indicative of puddles from the
22		rainstorm.
23	Q	Thank you. By the way, Officer, have you ever
24		seen gravel on that how long have you been a
25		warden?

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1	A	Twenty years.
2	Q	And when was the first time you were on the Kraus
3		site?
4	A	I could not specify the date or the year even.
5		I've got I got to know Mr. Kraus fairly early
6		as he was a town chairman for Merton. I would
7		imagine it would be somewhere around 1994, 1995.
8	Q	Thank you. And would it be fair to say that you
9		have often been on the access road that runs north
10		from Reddelien Road then?
11	A	I've been on there a number of times, yes.
12	Q	Okay. Thank you. So 20 years ago would be 1991?
13	A	I started in '92, correct.
14	Q	'92. Did you at any time observe gravel on that
15		access road?
16	A	This eastern section, this section that goes to
17		the east?
18	Q	Let me, first of all, just start so we're clear,
19		the access road running north from Reddelien Road
20		to the point where it turns east, in other words,
21		directly to the west of the large green circle on
22		Exhibit 2.
23		MS. KAVANAUGH: And, again, I guess I
24		would object again. I'm going to have to object
25		again for relevance and how it's going to lead to

1		the discovery of admissible evidence on the
2		question of navigability.
3		It seems like you're going after the
4		issue of redevelopment instead of development and
5		storm water permit, which is outside the scope of
6		this hearing.
7		MR. GLEISNER: Thank you, Counsel.
8	BY M	R. GLEISNER:
9	Q	Did you see gravel there?
10	A	Yes.
11	Q	Did you see gravel going from the point that the
12		road turns east toward the orange circle? Between
13		the two green circles, did you see gravel there?
14	A	I believe there is gravel that extends down from
15		the main road for a distance to the east.
16	Q	How far?
17	A	I could not recall.
18	Q	When was the last time I'm sorry, I apologize.
19	A	I mean, as far as the distance, I believe there is
20		a large concrete block currently sitting in the
21		road or a cistern, so about that general area.
22	Q	To about that general area, but not east of there?
23	A	I don't recall seeing gravel east of there.
24	Q	Ever?
25	A	Correct.

1	Q	Thank you very much. Now, I'd like to focus in on
2		the orange area that we're talking about by
3		showing you Exhibit 9. Now, Exhibit 9, have you
4		seen that exhibit or anything like that exhibit
5		before?
6	A	I've seen a rudimentary sketching of the launch
7		site, but I don't know if that's in this document
8		itself.
9	Q	Fair enough. I'll represent to you that previous
10		testimony has established that that is roughly
11		where the proposed parking lot of the DNR is going
12		to be located on the Kraus site. And just so
13		we've got a common reference point, we're talking
14		about this general area here.
15	A	Okay.
16	Q	And I would direct your attention to the eastern
17		1/3 of that parking lot area and ask, have you
18		been in that area?
19	A	Yes.
20	Q	You testified a few moments ago that you had seen
21		standing water where the parking lot is going to
22		go. I believe that was your testimony, correct?
23		I'm not mischaracterizing it, am I?
24	A	I've seen water in that orange section, yes.
25	Q	With reference to the parking lot plat that is

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1		before you, at this point, just point to me for
2		the purposes of establishing a foundation the
3		areas where you've seen standing water.
4	A	Again, I've seen standing water in a puddle form
5		where the road accesses into the main widening
6		area. I've seen the water, I guess, in this
7		wetland area extending to these trees here to the
8		east.
9	Q	Any other place?
10	A	On this site?
11	Q	Yes.
12	A	That's about it, yes.
13	Q	Okay. Have you observed trees on the eastern 1/3
14		of the area where the proposed parking lot is
15		going to be located?
16	A	Yes.
17	Q	I'm going to show you what has been marked as
18		100-A.
19		MR. GLEISNER: Off the record.
20		(Discussion held off the record.)
21		MR. GLEISNER: For the record, Madame
22		Reporter, 100-A is the same as 100, except
23		Mr. Gallo had it marked differently as an NLMD
24		exhibit because of the fact that two copies of the
25		same photograph are in the record now, 100 and

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1		100-A.
2		MS. KAVANAUGH: And this one's been
3		marked up, too.
4		MR. GLEISNER: Yeah.
5		MS. KAVANAUGH: 100-A.
6	BY M	IR. GLEISNER:
7	Q	But that's ideal for our purposes, Warden.
8	A	Okay.
9	Q	Can you show me for the purposes of foundation
10		only, can you point to me where the trees are in
11		the vicinity of the eastern end of where the
12		proposed parking lot will be?
13	A	I would imagine eastern end would be these trees
14		here
15	Q	I'm going to show you
16	A	where the pavement is, somewhere in that area,
17		yes.
18	Q	Well, let me show you what's been marked as
19		Exhibit 102 and ask you if you are familiar with
20		the trees that are surrounded by a green line.
21	A	Yes.
22	Q	And do you recognize that house to the south of
23		that green line as belonging to anybody?
24	A	Yes.
25	Q	And who?

1	A	I don't recall the name.
2	Q	I don't want to be I'm sorry. I don't want to
3		make a trick question out of this. The Hansons?
4	A	Yes. I knew as soon as you said it. Yes,
5		Mr. Hanson.
6	Q	Have you been in that stand of trees that's been
7		circled with a green line?
8	A	I have walked through the western edge of those
9		trees, yes.
10	Q	Have you ever made any observations regarding
11		navigation in those trees?
12	A	I have never seen anyone navigate a watercraft in
13		that area.
14	Q	Have you ever seen standing water in that area?
15	A	I have seen standing water in the area, yes, in
16		those trees and to the west.
17	Q	And how deep was that standing water, if you know?
18	A	I do not know.
19	Q	Okay. That's fair. Did you see standing water
20		emanating from those trees toward the west or
21		toward the southwest at any time?
22	A	It would be more toward the southwest towards the
23		dead end of is that still Reddelien Road?
24	Q	Yes, sir.
25	A	Toward Reddelien Road.

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1	Q	And, if you can, what was the depth of that
2		standing water emanating from those trees?
3	A	I did not walk through it.
4	Q	Okay. Let me just return your attention, if I
5		may, to Exhibit 2. Counsel has indicated that you
6		will also testify as to observations of navigation
7		in an area adjacent or connected waters of North
8		Lake. Am I reading that correctly?
9	A	Any adjacent or connected water to North Lake,
10		correct.
11	Q	Do you know what that means?
12	A	I would imagine it's any water that's adjacent to
13		or connected to the water to the lake, so, yes.
14	Q	Do you know what that might refer to in terms of
15		the Kraus property?
16	A	I can imagine it might have to deal with the
17		wetland area, the ditch and the wetland area.
18	Q	Let's just be sure we're clear on this, would that
19		ditch be the blue line?
20	A	Correct.
21	Q	And what observations about navigation have you
22		made concerning that blue line? Anything?
23	A	Other than I've never seen anyone navigate a
24		watercraft in that area.
25	Q	Have you ever seen water in that area?

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1	A	Yes.
2	Q	And can you describe the water that you see in the
3		area that's marked in blue on Exhibit 2?
4	A	I have not been in that ditch. Sometimes the
5		ditch some years the ditch is dry. Other times
6		I know there's water in there. Again, I've never
7		made any detailed observations on how deep the
8		water is or anything like that.
9	Q	Is it sometimes filled as though it were a stream,
10		that it looked like a stream some years?
11	A	I don't recall ever seeing it as actually moving
12		water, no.
13	Q	Have you made any observations at the eastern end
14		of what has been marked as blue where the where
15		the so-called stream or ditch or conveyance, water
16		conveyance intersects with North Lake?
17	A	Yes.
18	Q	What have you seen, sir?
19	A	This is it appears to me that there is actually
20		a lip between this ditch and then the waters of
21		North Lake.
22	Q	Can you describe what you mean by "lip"?
23	A	The waters of North Lake would have to come up
24		substantially in order to go into the ditch.
25	Q	Have you ever seen that happen?

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1	A	I have never made detailed observation of that
2		area, no.
3	Q	Is it part you are actually a warden who from
4		time to time patrols North Lake, is that correct?
5	A	That is correct.
6	Q	Would there ever be a time during the frequent
7		occasions when the lake is quite high, as it gets
8		from time to time like during our last annual
9		100-year storm, do you recall ever seeing or being
10		required to go to that area for the purposes of
11		making observations or
12	A	No.
13	Q	apprehending a person or anything such as that?
14	A	No. I've never been again, never made a
15		detailed observation of that area during the
16		high-level water of North Lake. There are usually
17		other concerns.
18	Q	Yeah, I understand.
19		(Pause in testimony.)
20	BY M	R. GLEISNER:
21	Q	Let me just make certain that we have plumbed your
22		knowledge on this subject. Other than what you've
23		testified to this afternoon, is there anything
24		else that you have to say about navigation
25		concerning the large green circle on Exhibit 2,

1		the small green circle on Exhibit 2, the blue line
2		on Exhibit 2 or the orange circle on Exhibit 2?
3		Have you told us everything that you know that
4		might relate to navigation in those areas?
5	A	As far as my understanding, again, of navigation,
6		if you're asking me what I know of navigation in
7		that area, all I can say as far as navigation is
8		that I have never seen anybody operate a
9		watercraft in that area. I am not an expert in
10		navigation delineation.
11	Q	We just want to make sure we're not surprised.
12	A	No, you're not going to be surprised.
13	Q	Okay. Thank you. Did you I've got one other
14		question. Did you ever see in any of the areas
15		that we're talking about, the large green, small
16		green circles, the orange circle or the blue
17		circle, did you ever see water that was deep
18		enough to float a watercraft?
19		I'm not talking about whether you saw a
20		watercraft; waters that were deep enough to float
21		a watercraft?
22	A	From above, yes, it appeared to be deep enough
23		that you could float the watercraft in those
24		areas.
25	Q	Again, for foundational purposes, and we'll mark

	it if necessary, can you point to me where you saw
	it was deep enough to float a watercraft?
A	Definitely in the wetland areas designated in
	green, in part of the channel designated in blue,
	again, not having made a detailed delineation of
	the blue area.
	And during extremely high water levels,
	probably the water areas in the orange as well.
	You would be able to probably float a very small
	watercraft in there as well.
Q	So let's this forces me to ask one or two more
	questions.
A	That's fine.
Q	The testimony that you just gave is that you have
	seen, on occasion, water in the big green area
	occasionally high enough to float a watercraft?
A	Correct.
Q	You have also seen water high enough to float a
	watercraft in the small green circle, is that
	correct?
A	That is correct.
Q	I'm going to direct your attention. There's a
	scalene triangle here. Let me say that I am
	pointing to a triangle that exists almost in the
	center southern section of the top green or the
	Q A Q

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1	small green circle, as we call it.
2	If you'd just look up here so we can
3	actually, you took those other ones down already.
4	Are you familiar before we ask you
5	any questions, are you familiar with the northwest
6	corner of the Hanson property right here?
7	A I have an idea where it is. I don't know the
8	exact markings or boundary line.
9	Q Let me ask you this: You remember you testified a
10	while ago about the cement block?
11	A Uh-huh.
12	Q You've got to say yes or no for the
13	A Yes, ma'am yes, sir.
14	Q Thank you for clarifying that. In this area where
15	the cement block is, did you see water deep enough
16	to float a watercraft?
17	A In the triangle area north of the road, I would
18	say yes.
19	Q Just so we're clear on this, I'm going to show you
20	a blow-up of that area.
21	MR. GLEISNER: Off the record.
22	(Discussion held off the record.)
23	BY MR. GLEISNER:
24	Q I'm now going to show you what's been marked as
25	2-A. A surveyor by the name of Mark Powers has
l l	

1	blown up this portion of the
2	MS. KAVANAUGH: Do you have a copy for
3	me, too?
4	MR. GLEISNER: Sure. Just a second,
5	Counsel.
6	MS. KAVANAUGH: Okay.
7	MR. GLEISNER: Here you go, Counsel.
8	MS. KAVANAUGH: Thank you.
9	MR. GLEISNER: You're welcome.
10	BY MR. GLEISNER:
11	Q I just want to be exact on this, if I can. I'm
12	going to take this down for a second and represent
13	to you that Exhibit 2-A is a blow-up of the area
14	toward the center bottom of the top green circle
15	on Exhibit 2. Make sense?
16	A Yes.
17	Q And I'm now going to put up Exhibit 2-A like this
18	and ask you this is the gravel drive or alleged
19	gravel drive. Have you seen water in this area
20	right here deep enough to float a watercraft?
21	A Not knowing exactly where that water that
22	triangle is, but being familiar with that green
23	northern wetland area, there are areas close to
24	the road that there is have been water
25	sufficient to float a watercraft, again, not

1		knowing exactly where that triangle is.
2	Q	I see. You know where the block is, right?
3	A	Yes.
4	Q	And you know there's a sign near there, too? Do
5		you know that sign?
6	A	Yes, there is a sign there.
7	Q	If I represent to you that that block is within
8		that triangle to the west, does that refresh your
9		recollection?
10	A	Yes. I believe the block is on the road there
11		along the property line.
12	Q	Okay. Right at this point we're just concerned
13		with establishing that you know where that block
14		is.
15	A	Yes.
16	Q	As you are looking as you're about to walk
17		down, you can see the block, and you can see as
18		you go east, the roadway that we referred to
19		euphemistically as the gravel drive on this.
20		Using this green marker on Exhibit 2-A,
21		as you walk east on that from that gravel block
22		and having in mind where the sign is, would you
23		just draw where you've seen water standing that's
24		deep enough to float a watercraft? Not on that
25		one.

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1	A	Okay. Sorry.
2	Q	On 2-A.
3	A	2-A. Are you representing the block would be
4		there?
5	Q	I'm representing that the block would be right
6		about there.
7		MR. MOEBIUS: Right here is where the
8		block would be sitting, right where the "W" is.
9	BY M	TR. GLEISNER:
10	Q	And we're concerned about, as you walk along the
11		road and you look off to your left, as you leave
12		that block, have you seen water deep enough to
13		float a watercraft in this area?
14	A	Based on my recollection, there would have been
15		water in this triangle area, but more to the east
16		of that area. This area.
17	Q	That area. And that would be water deep enough to
18		float a watercraft?
19	A	It appears to be.
20	Q	Okay. So you've just made a circle. It wouldn't
21		go to the west? It would be right where you drew
22		the circle?
23	A	That's to the best of my recollection.
24	Q	Okay. That's fair. Would you just initial that,
25		Officer? Okay.

ī	
1	A (Witness complies.)
2	MR. GLEISNER: Thank you very much. And
3	that was a green circle drawn and initialled by
4	Officer Drake on Exhibit 2-A.
5	THE WITNESS: Yes.
6	BY MR. GLEISNER:
7	Q What's your date of birth, Officer?
8	A 9/24/1965.
9	Q We thank you very much, Officer, for coming in.
10	We thank you very much. It's very important to
11	the people in the neighborhood, and I apologize
12	for the inconvenience.
13	A Not a problem. Thank you.
14	(Proceedings adjourned at 4:26 p.m.)
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1	STATE OF WISCONSIN )
2	) SS: COUNTY OF MILWAUKEE )
3	
4	
5	I, JESSICA R. WAACK, a Registered Merit
6	Reporter, Certified Realtime Reporter, Registered
7	Diplomate Reporter and Notary Public in and for the
8	State of Wisconsin, do hereby certify that the above
9	examination of KYLE J. DRAKE was recorded by me on
10	August 26, 2011, and reduced to writing under my
11	personal direction.
12	I further certify that I am not a
13	relative or employee or attorney or counsel of any of
14	the parties, or a relative or employee of such attorney
15	or counsel, or financially interested directly or
16	indirectly in this action.
17	In witness whereof I have hereunder set
18	my hand and affixed my seal of office at Milwaukee,
19	Wisconsin, on September 3, 2011.
20	
21	Notary Public
22	In and for the State of Wisconsin
23	
24	My Commission Expires: September 1, 2013.
25	my Commitsaton Expires: September 1, 2013.

	4:2;8:17;17:11,19;	5:22;6:20;7:21;20:15	12:13	detailed (4)
1	18:3;21:3	birth (1)	complies (1)	17:7;18:1,15;20:5
	adjacent (5)	25:7	25:1	development (1)
1/3 (2)	3:19;5:13;16:7,9,12	block (13)	concerned (2)	11:4
12:17;13:13	adjourned (1)	11:20;21:10,15;23:2,	23:12;24:10	differently (1)
100 (2)	25:14	7,10,13,17,21;24:3,5,8,	concerning (2)	13:23
13:22,25	admissible (1)	12	16:22;18:25	direct (2)
100-A (4)	11:1	blown (1)	concerns (1)	12:16;20:22
13:18,22;14:1,5	afternoon (1)	22:1	18:17	directing (1)
100-year (1)	18:23	blow-up (2)	concrete (1)	7:1
18:9	<b>Again</b> (12)	21:20;22:13	11:20	directly (1)
102 (1)	6:24;7:7;10:23,24,25;	blue (11)	connected (4)	10:21
14:19	13:4;17:6;18:14;19:5,	7:10,23;8:25;16:19,	3:20;16:7,9,13	discovery (2)
1991 (1)	25;20:5;22:25	22;17:3,14;19:1,16;20:4,	conveyance (2)	4:23;11:1
10:12	ago (3)	6	17:15,16	Discussion (2)
1994 (1)	10:12;12:20;21:10	bottom (1)	conveyed (1)	13:20;21:22
10:7	alleged (1)	22:14	7:13	distance (2)
10:7 1995 (1)	22:18	boundary (1)	copies (1)	11:15,19
, ,	almost (1)	21:8	13:24	ditch (10)
10:7	20:24		copy (1)	7:12;9:1;16:17,19;
1-A (1)	along (2)	C	22:2	17:4,5,5,15,20,24
3:10	23:11;24:10		corner (1)	DNR (1)
2	annual (1)	call (1)	21:6	12:11
	18:8	21:1	correctly (1)	document (1)
2 (14)	anyplace (1)	called (2)	16:8	12:7
2 (14)	8:11	3:2,16	counsel (6)	down (7)
4:13;5:19,24;6:13;	apologize (2)	can (15)	3:12;4:23;11:7;16:5;	5:11,23;6:21;11:14;
7:11;9:8;10:22;16:5;	11:18;25:11	3:21,23;9:17;14:9,10;	22:5,7	21:3;22:12;23:17
17:3;18:25;19:1,2,2;	appeared (1)	16:1,16;17:2,22;19:7;	currently (1)	DRAKE (3)
22:15	19:22	20:1;21:2;22:11;23:17,	11:20	3:2,16;25:4
20 (1)	appears (3)	17	11.20	draw (1)
10:12	3:10;17:19;24:19	cement (2)	D	23:23
2-A (7)	apprehending (1)	21:10,15	В	drawn (1)
21:25;22:13,17;23:20;	18:13	center (2)	date (2)	25:3
24:2,3;25:4	area (50)	20:25;22:14	10:4;25:7	drew (1)
4	6:12,25;7:2,8,20,22,	certain (1)	dead (1)	24:21
4	22,23,23;8:2,16,25;9:4;	18:21	15:23	drive (10)
1.06 (1)	11:21,22;12:2,14,17,18;	chairman (1)	deal (1)	5:18,21;6:4,10,11,19;
4:26 (1)	13:6,7,14;14:16;15:13,	10:6	16:16	9:20;22:18,19;23:19
25:14	14,15;16:7,17,17,24,25;	channel (2)	deep (11)	dry (1)
	17:3;18:2,10,15;19:7,9;	9:1;20:4	15:17;17:7;19:17,20,	17:5
9	20:6,15;21:14,17,20;	circle (26)	22;20:2;21:15;22:20;	duly (1)
	22:13,19,23;24:13,15,	4:20;5:18,22,23,23;	23:24;24:12,17	3:3
9 (2)	16,16,17	6:13,20,20;7:10,22,22;	<b>Definitely (1)</b>	during (4)
12:3,3	areas (8)	9:8,9;10:21;11:12;	20:3	18:6,8,15;20:7
9/24/1965 (1)	8:24;13:3;19:4,14,24;	18:25;19:1,2,16,17;	delineation (2)	10.0,0,13,20.7
25:8	20:3,8;22:23	20:19;21:1;22:14;24:20,	19:10;20:5	E
92 (2)	around (1)	22;25:3	denominated (1)	E
10:13,14	10:7	circled (3)	5:17	early (1)
	attention (4)	4:14;5:13;15:7	deposed (1)	10:5
$\mathbf{A}$	7:2;12:16;16:4;20:22	circles (2)	3:7	east (12)
	7.2,12.10,10.4,20.22	11:13;19:16	deposition (1)	6:11;9:14;10:17,20;
able (1)	В	cistern (1)	3:14	11:12,15,22,23;13:8;
20:9	В	11:21	depth (1)	23:18,21;24:15
above (3)	Based (1)	clarifying (1)	16:1	eastern (7)
8:15,17;19:22	24:14	21:14	describe (2)	9:15;10:16;12:16;
access (7)	begin (1)	clear (4)	17:2,22	13:13;14:11,13;17:13
6:9;8:5;9:11,13;10:9,	6:21	9:6;10:18;16:18;21:19	description (1)	
15,19		close (1)	3:11	edge (1) 15:8
accesses (1)	<b>belonging (1)</b> 14:23	22:23		either (1)
13:5	best (1)		descriptive (1) 3:23	7:20
actual (1)	24:23	coming (1) 25:9	designated (5)	else (1)
8:15	big (4)	common (1)	8:24;9:1,4;20:3,4	18:24
actually (6)	vig (T)	Common (1)	0.24,7.1,4,20.3,4	10.24

encompasses (1) 4:14 end (4) 14:11,13;15:23;17:13 enough (13) 3:25;12:9;19:18,20, 22:20:2,16,18;21:15; 22:20;23:24;24:12,17 established (2) 7:4;12:10 9:19 establishing (2) focus (1) 13:2;23:13 euphemistically (1) 23:19 even (1) 10:4 evidence (1) 11:1 evidence (1) 11:1 evidence (1) 11:1 exact (2) 22:21;23:1 exact (2) 23:8;22:11 exact (2) 23:8;22:11 exact (2) 23:13:19 exact (2) 13:4 foundation (3) 3:5 18:6  G  G  Hanson (2) 15:5;21:6 Hansons (1) 15:4 knowing (2) 15:4 knowing (2) 17:25 knowledge (4) 3:17,18;4:7;18:22 Kraus (12) 11:6 held (2) 13:20;21:22 herein (1) 3:3 high (4) 18:7;20:7,16,18 high-level (1) 18:16 house (4) 6:3,5,5;14:22  Frequent (1) 18:6  G  G  Hanson (2) 15:4 know (1) 15:4 knowing (2) 15:4 knowing (2)  4:23,7,10,14,20;6:5; 84;10:2,5;12:12:16:15 making 18:11 map (1) 8:72 mark (3 3:17,18;4:7;18:22 Mark (12) 11:6 held (2) 13:20;7;16,18 high-level (1) 18:16 house (4) 6:3,5,5;14:22  11:20;18:25;19:15 last (2) 11:20;18:25;19:15 last (2) 11:18;18:8 launch (5) 11:18;18:8 launch (5) 3:16;4 react (2) 15:3,16 happen (1) 15:4 knowing (2) 4:20;2;23:1 8,10;2;23:1 8,21;13:23 main (2) 11:6 held (2) 13:20;21:22 herein (1) 3:3 high (4) 18:7;20:7,16,18 high-level (1) 18:16 house (4) 6:3,5,5;14:22  11:20;18:25;19:15 last (2) 11:20;18:25;19:15 last (2) 11:18;18:8 launch (5) 11:18;18:8 launch (5) 3:17,11;13;18:16:12 leads (1) 10:25 leads (1)	6:21;7:5;12:11,
encompasses (1) 4:14 end (4) 14:11,13;15:23;17:13 enough (13) 3:25;12:9;19:18,20, 22:20:2.16,18;21:15; 22:20;23:24;24:12,17 established (2) 7:4;12:10 establishing (2) 12:1 flooding (1) 13:2;23:13 euphemistically (1) 23:19 even (1) 10:4 even (1) 10:1 evidence (1) 11:1 evidence (1) 11:1 exact (2) 22:21;23:1 exact (2) 23:24;24:19 15:5,21:6 Hansons (1) 15:4 knowing (2) 15:4 knowledge (4) 15:5,21:6 Hansons (1) 15:4 knowling (2) 15:4 knowledge (4) 3:17,18;4:7;18:22 13:21 11:6 held (2) 13:20;21:22 8-4;13;18 high (4) 18:7;20:7,16;18 high-level (1) 18:16 house (4) 6:34,7;10,14,20;6:5; 18:11 even (1) 3:3 high (4) 18:7;20:7,16;18 high-level (1) 18:16 house (4) 6:3,5,5;14:22  Frequent (1) 18:6  G  G  Gallo (1) 11:1 18:6  G  Gallo (1) 13:23 gave (1) 13:23 gave (1) 13:7;10:7;14:13;16:12, 16 eads (1) 10:25 leads (1) 10:25 leads (1) 10:25 leads (1) means (1) 3:16;18;18;18;18;18;18;18;18;18;18;18;14;19;18;18;18;18;18;18;18;18;18;18;18;18;18;	
## date of (4) ## date of (1) ## date of (4) ## date of (1) ## date of (4) ## date of (1) ## dat	
end (4)	,25;13:14;14:12
14:11,13;15:23;17:13	M
enough (13) 3:25;12:9;19:18,20, 22;20:2,16;18;21:15; 22:20;23:24;24:12,17 established (2) 7:4;12:10 9:19 flooding (1) 11:6 hearing (1) 11:6 Kraus (12) 4:2,3,7,10,14,20;6:5; 8:4;10:2,5;12:12;16:15 making 18:11 18:11 18:11 18:11 18:16 Lake (16) 3:19,20,22,24,25;5:13; 6:11;6:89,13;17:16,21, 23:18 flooding (1) 18:16 18:20;21:22 herein (1) 18:16 18:16 18:20;21:22 herein (1) 18:16 18:16 18:16 18:11:18 18:11 18:11 18:11 18:11 18:16 18:16 18:16 18:22 18:22:11 18:23 18:40:2,3,7,10,14,20;6:5; 8:4;10:2,5;12:12;16:15 18:40 18:16 18:11 18:18 18:11 18:11 18:16 18:16 18:16 18:16 18:10 18:11 18:16 18:16 18:16 18:16 18:10 18:11 18:16 18:16 18:11 18:11 18:11 18:16 18:16 18:11 18:16 18:16 18:11 18:11 18:11 18:16 18:16 18:16 18:11 18:16 18:11 18:16 18:16 18:16 18:11 18:16 18:11 18:16 18:11 18:16 18:16 18:16 18:16 18:16 18:16 18:16 18:10 18:16 18:11 18:18 18:11 18:18 18:11 18:18 18:11 18:18 18:11 18:18 18:11 18:18 18:11 18:18 18:11 18:18 18:11 18:18 18:19 18:12 18	M
3:25;12:9;19:18,20, 22:20:2.16,18;21:15; 22:20;23:24;24:12,17 established (2) 7:4;12:10 9:19 focus (1) 13:2;23:13 even (1) 10:4 evidence (1) 11:1 11:1 13:4 foundation (3) 22:21;23:1 exact (2) 21:8;22:11 exact (2) 22:21;23:1  EXAMINATION (1) 3:5 examined (1) 3:5 examined (1) 3:5 examined (1) 3:5 examined (1) 3:6 examined (1) 3:7 exact (2) 22:21;23:1  EXAMINATION (1) 3:5 examined (1) 3:6 Gallo (1) 13:22 Exhibit (25) 3:10;4:13;5:19,24; 6:13;7:11;9:8;10:22; 12:13 13:23 gave (1) 20:14 13:23 gave (1) 20:14 13:23 gave (1) 20:14 12:10 17:25 hearing (1) 11:6 Hearing (1) 11:15 Hearing (1) 12:12 Hearing (1) 13:22 Hearing (1) 13:22 Herein (1) 13:21 Herein (1) 13:22 Herein (1) 13:3	245
22;20:2,16,18;21:15;   23:24;24:13,18   flooding (1)   9:19   flows (1)   11:6   flows (1)   13:2;23:13   evphemistically (1)   23:19   even (1)   10:4   evidence (1)   11:1   form (1)   13:4   forms (1)   13:4;22:11   exact (2)   foundation (3)   22:21;23:1   examined (1)   3:5   examined (1)   3:5   examined (1)   3:5   examined (1)   3:4   exact (2)   foundation (1)   13:20   21:1;23;3,4,4;13:5:19,24;   6:13;7:11;9:8;10:22;   20:14   6:13;7:11;9:8;10:22;   20:14   6:13;7:11;9:8;10:22;   20:14   6:13;7:11;9:8;10:22;   20:14   6:13;7:11;9:8;10:22;   20:14   6:13;7:11;9:8;10:22;   20:14   general (5)   flow (1)   10:25   fleave (1)   flea	
22:20;23:24;24:12,17 established (2) 7:4;12:10 establishing (2) 13:2;23:13 euphemistically (1) 23:19 even (1) 10:4 evidence (1) 11:1 evidence (1) 11:1 exact (2) 21:8;22:11 exact (2) 22:21;23:1 exact (2) 50undation (3) 21:8;22:11 exact (2) 22:21;23:1  EXAMINATION (1) 3:4 exact (1) 3:5 examined (1) 3:4 exact (2) 50undational (1) 19:25 examined (1) 3:4 except (1) 13:22 Exhibit (25) 3:10;4:13;5:19,24; 6:13;7:11;9:8;10:22; 3:10;4:13;5:19,24; 6:13;7:11;9:8;10:22; 11:15 hearing (1) 11:6 held (2) 13:20;21:22 herein (1) 3:3:3 high (4) 18:7;20:7,16,18 high (4) 18:7;20:7,16,18 high-level (1) 18:16 house (4) 6:3;5,5;14:22  Inamp (1) 3:2  ILake (16) 8:22 mark (2) 8:7;10 market 8:7:1  making 18:11 13:2  Exhibit (25) 3:10;4:13;5:19,24; 6:13;7:11;9:8;10:22; 11:15 head (1) 13:21  Inampine (5) 11:15 head (1) 13:21 11:20;18;25;19:15 11:20;18;25;19:15 11:20;18;25;19:15 11:15  making 18:11 13:21  Inappine (5) 18:6 11:16 held (2) 4:2,3,7,10,14,20;6:5; 8:4;10:2,5;12:12;16:15 NYLE (1) 3:2  making 18:11 18:11 18:11 13:2  Exherin (1) 3:2  ## (2)	
Stablished (2)   Flooding (1)   11:6   held (2)   4:2,3,7,10,14,20;6:5; held (2)   13:20;21:22   herein (1)   13:20;23:13   12:1   herein (1)   13:20   herein (1)   18:16   house (4)   6:3,5,5;14:22   herein (1)   13:20;22:24,25;5:13; house (4)   6:3,5,5;14:22   herein (1)   13:4   house (4)	` '
7:4;12:10 establishing (2) 13:2;23:13 euphemistically (1) 23:19 even (1) 10:4 evidence (1) 11:1 exact (2) 21:8;22:11 exact (2) 22:21;23:1  Examined (1) 3:5  Examined (1) 3:4  examined (1) 3:5  Examined (1) 3:4  Examined (1) 3:5  Examined (1) 3:6  Examined (1) 3:7  Examined (1) 3:8  Gallo (1) 13:22 Exhibit (25) 3:10;4:13;5:19,24; 6:13;7:11;9:8;10:22; 12:3,3,4,4;13:24;14:19; 12:1  focus (1) 13:20 herein (1) 3:3 high (4) 18:7;20:7,16,18 high-level (1) 18:16 house (4) 6:3,5,5;14:22  11:15  Examined (1) 3:6  Bind (2) 13:20;21:22 herein (1) 3:3  Bigh (4) 18:7;20:7,16,18 high-level (1) 18:16 house (4) 6:3,5,5;14:22  11:15  Examined (1) 3:5  Examined (1) 3:6  Gallo (1) 13:22  Exhibit (25) 3:10;4:13;5:19,24; 6:13;7:11;9:8;10:22; 12:3,3,4,4;13:24;14:19; general (5)  Focus (1) 13:20;21:22 herein (1) 3:3  Bigh (4) 18:7;20:7,16,18 high-level (1) 18:16 house (4) 6:3,5,5;14:22  11:15 Exhibit (25) 13:23 10:25 10:25 13:23 10:25 13:17 10:25 13:17 10:25 13:17 10:25 13:16 10:25 13:16 10:25 13:16 10:25 13:16 10:25 13:16 10:25 13:16 10:25 13:16 10:25 13:16 10:25 13:16 10:25 13:16 10:25 13:16 10:25 13:16 10:25 13:16 10:25 13:16 10:25 13:16 10:25 13:17 10:25 13:16 10:25 13:17 10:17 11:15 11:10	
Stablishing (2)   13:2;23:13   12:1   13:20;21:22   13:20;21:22   13:20;21:22   14:11   13:20;21:22   14:11   13:20;21:22   14:11   13:20;21:22   14:11   13:20;21:22   14:11   13:20;21:22   14:11   13:20;21:22   14:11   13:20;21:22   14:11   13:20;21:16:15   18:11   13:20;21:16:15   18:11   13:20;21:16:15   18:11   13:20;21:16:15   18:11   14:11   13:20;21:16:15   18:11   14:11   13:20;21:16:15   18:11   14:11   13:20;21:16:15   18:11   14:11   13:20;21:16:15   18:11   18:11   14:11   13:20;21:16:15   18:11   1	
13:2;23:13   12:1   follows (1)   3:3   3:2   map (1)   3:3   map (1)   3:2   mark (2)   mark (	
euphemistically (1) 23:19 even (1) 10:4 forces (1) 20:11 form (1) 11:1 evidence (1) 11:1 exact (2) 21:8;22:11 exact(2) 22:21;23:1 EXAMINATION (1) 3:5 examined (1) 3:4  Examined (1) 3:5 examined (1) 3:4  Examined (1) 3:5 examined (1) 3:4  Examined (1) 3:4  Examined (1) 3:5 examined (1) 3:4  Examined (1) 3:4  Gallo (1) 13:22 Exhibit (25) 3:10;4:13;5:19,24; 6:13;7:11;9:8;10:22; 12:3,3,4,4;13:24;14:19; 150llows (1) 3:4  Gallo (1) 13:23  Gallo (1) 13:24  Exhibit (25) 3:10;4:13;5:19,24; 6:13;7:11;9:8;10:22; 12:3,3,4,4;13:24;14:19; 12:3,3,4,4;13:24;14:19; 13:25  Gallo (1) 13:27  Gallo (1) 13:28  Gallo (1) 13:29  Exhibit (25) 3:10;4:13;5:19,24; 6:13;7:11;9:8;10:22; 12:3,3,4,4;13:24;14:19; 13:24  Gallo (1) 15:25 16:25 16:25 16:25 16:25 16:25 16:25 16:25 16:25 10:25	
3:19   3:4   forces (1)   10:4   20:11   form (1)   13:4   forces (2)   foundation (3)   21:8;22:11   8:9;13:2;14:9   foundational (1)   13:5   examined (1)   3:4   G   G   Exhibit (25)   3:10;4:13;5:19,24; 6:13;7:11;9:8;10:22; 12:3,3,4,4;13:24;14:19; general (5)   mark (1)   mark (1	
even (1) 10:4 evidence (1) 11:1 form (1) 11:1 exact (2) 21:8;22:11 exactly (2) 22:21;23:1 EXAMINATION (1) 3:5 examined (1) 3:4 except (1) 13:22 Exhibit (25) 3:10;4:13;5:19,24; 6:13;7:11;9:8;10:22; 12:3,3,4,4;13:24;14:19; evidence (1) form (1) 13:4 high-level (1) 18:7;20:7,16,18 high-level (1) 18:16 house (4) 6:3;7;20;7,16,18 high-level (1) 18:16 house (4) 6:3;7;20;7,16,18 high-level (1) 18:16 house (4) 6:3;7;14:22  I Lake (16) 3:19;20;22;24;25;5:13; 6:11;16:8,9,13;17:16,21, 23;18:4,7,16 large (7) 5:18;6:13;9:7;10:21; 11:20;18:25;19:15 last (2) marsh (2) markin 11:20;18:25;19:15 last (2) marsh (2) 11:18;18:8 launch (5) 4:17,18;9:5,16;12:6 matter 4:17,18;9:5,16;12:6 matter 3:17 ideal (1) 7:11 lead (1) 10:25 leads (1) may (2) 3:7;10:7;14:13;16:12, 16 important (1) leave (1)  8:7;1 marked 3:19;20,22;24,25;5:13; 6:11;16:8,9,13;17:16,21, 23;18:4,7,16 large (7) 5:18;6:13;9:7;10:21; 11:20;18:25;19:15 last (2) marsh (2) 11:18;18:8 launch (5) 4:17,18;9:5,16;12:6 matter 4:17,18;9:5,16;12:6	)
10:4   20:11   form (1)   13:4   evidence (1)   13:4   foundation (3)   21:8;22:11   8:9;13:2;14:9   exact (2)   foundational (1)   22:21;23:1   19:25   frequent (1)   18:6   examined (1)   3:4   G   except (1)   13:22   Exhibit (25)   3:10;4:13;5:19,24; 6:13;7:11;9:8;10:22; 12:3,3,4,4;13:24;14:19;	
evidence (1)  11:1  exact (2)  21:8;22:11  exactly (2)  22:21;23:1  EXAMINATION (1)  3:5  examined (1)  3:4  Gallo (1)  13:23  3:10;4:13;5:19,24; 6:13;7:11;9:8;10:22; 12:3,3,4,4;13:24;14:19;  6redict (1)  18:16  house (4) 6:3;5,5;14:22  6:11;16:8,9,13;17:16,21, 6:3;5,5;14:22  14:3, 6:11;16:8,9,13;17:16,21, 14:3, 23;18:4,7,16  large (7)  23:20  markin  11:20;18:25;19:15  last (2)  11:18;18:8  launch (5)  3:10;4:13;5:19,24; 6:13;7:11;9:8;10:22; 16:magine (5) 3:7;10:7;14:13;16:12, 16:moportant (1)  18:16  3:19,20,22,24,25;5:13; 6:11;16:8,9,13;17:16,21, 14:3, 23;18:4,7,16  large (7)  5:18;6:13;9:7;10:21; 11:20;18:25;19:15  last (2)  markin  11:18;18:8  launch (5)  4:17,18;9:5,16;12:6  3:17  may (2) 3:7;10:7;14:13;16:12, 16  important (1)  lead (1)  10:25  leads (1)  8:5  8:14; mean (2)  8:14; mean (2)  8:5  8:14; mean (2)  8:14; mean (2)  8:5  8:14; mean (2)  8:14; mean (3)  8:14; mean (4)  8:15  8:14; mean (2)  8:14; mean (3)  8:14; mean (4)  8:14; mean (4)  8:15  leads (1)  8:5  leads (1)  8:14; mean (2)  8:14; mean (3)	
11:1	9:25;21:25
exact (2) 21:8;22:11 8:9;13:2;14:9 foundational (1) 22:21;23:1  EXAMINATION (1) 3:5 examined (1) 3:4 except (1) 13:22 Gallo (1) 13:23 3:10;4:13;5:19,24; 6:13;7:11;9:8;10:22; 12:3,3,4,4;13:24;14:19; 15 general (5)  6:10;16:8,9,13;17:16,21, 14:3, 23;18:4,7,16 large (7) 5:18;6:13;9:7;10:21; 11:20;18:25;19:15 11:18;18:8 11:18;18:8 11:18;18:8 11:18;18:8 11:18;18:8 11:18;18:8 11:18;18:8 12:3,7;11;9:8;10:22; 12:3,3,4,4;13:24;14:19; 16:3,5,5;14:22  6:11;16:8,9,13;17:16,21, 12:3;18:4,7,16 12:3;18:4,7,16 12:3;18:4,7,16 12:3;18:4,7,16 12:3;18:4,7,16 12:3;18:4,7,16 12:3;18:4,7,16 12:3;18:4,7,16 12:3;18:4,7,16 12:3;18:4,7,16 12:3;18:4,7,16 12:3;18:4,7,16 11:20;18:25;19:15 11:18;18:8 11:18;18:8 12:17 12:3;17:17;18;9:5,16;12:6 13:17 13:23 13:23 13:4:17,18;9:5,16;12:6 13:17 13:25 13:25 13:16; 13:25 13:17 13:25 13:1	` '
21:8;22:11	:12;13:17,23;
21:8;22:11	18;17:3,14;21:24
22:21;23:1 EXAMINATION (1) 3:5 examined (1) 3:4 except (1) 13:22 Exhibit (25) 3:10;4:13;5:19,24; 6:13;7:11;9:8;10:22; 12:3,3,4,4;13:24;14:19; 19:25 frequent (1) idea (1) 21:7 ideal (1) 14:7 ideal (1) 14:7 ideal (1) 7:11 imagine (5) 3:7;10:7;14:13;16:12, 16 important (1) idea (1) 11:20;18:25;19:15 21:8 markin 11:20;18:25;19:15 11:18;18:8 8:16 matter 4:17,18;9:5,16;12:6 3:17 may (2) 10:25	
EXAMINATION (1) 3:5 examined (1) 3:4 except (1) 13:22 Exhibit (25) 3:10;4:13;5:19,24; 6:13;7:11;9:8;10:22; 12:3,3,4,4;13:24;14:19;  [Assign of the property of	
3:5 examined (1) 3:4 G  except (1) 13:22 Gallo (1) Exhibit (25) 3:10;4:13;5:19,24; 6:13;7:11;9:8;10:22; 12:3,3,4,4;13:24;14:19; 18:6  Gallo (1) 14:7 ideal (1) 14:7 identified (1) 7:11	gs (1)
3:5         18:6         21:7         last (2)         marsh (3)           examined (1)         3:4         G         ideal (1)         11:18;18:8         8:16           except (1)         13:22         fallo (1)         7:11         lead (1)         may (2)           Exhibit (25)         13:23         imagine (5)         10:25         3:16;           3:10;4:13;5:19,24;         gave (1)         3:7;10:7;14:13;16:12,         leads (1)         mean (3)           6:13;7:11;9:8;10:22;         20:14         16         8:5         8:14;           12:3,3,4,4;13:24;14:19;         general (5)         important (1)         leave (1)         means (3)	
examined (1)       G       ideal (1)       11:18;18:8       8:16         except (1)       13:22       Gallo (1)       7:11       lead (1)       3:17         Exhibit (25)       13:23       imagine (5)       10:25       3:16;         3:10;4:13;5:19,24;       gave (1)       3:7;10:7;14:13;16:12,       leads (1)       mean (3)         6:13;7:11;9:8;10:22;       20:14       16       8:5       8:14;         12:3,3,4,4;13:24;14:19;       general (5)       important (1)       leave (1)       means (1)	(1)
3:4 except (1) 13:22 Exhibit (25) 3:10;4:13;5:19,24; 6:13;7:11;9:8;10:22; 12:3,3,4,4;13:24;14:19; except (1) 13:22 Gallo (1) 13:23 gave (1) 3:17;11;0:7;14:13;16:12, 16 important (1)  14:7 identified (1) 7:11 lead (1) 10:25 3:16; 10:25 3:16; 10:25 8:16; 10:25 8:16; 10:25	
13:22   Gallo (1)   7:11   lead (1)   may (2)   Exhibit (25)   13:23   imagine (5)   10:25   3:16;   6:13;7:11;9:8;10:22;   20:14   16   important (1)   lead (1)   may (2)   10:25   3:16;   10:25   mean (3)   8:5   8:14;   10:33,3,4,4;13:24;14:19;   general (5)   important (1)   lead (1)   may (2)   10:25   3:16;   10:25   8:16;   10:25   mean (3)   10:	<b>(1)</b>
13:22   Gallo (1)   7:11   lead (1)   may (2)   Exhibit (25)   13:23   magine (5)   10:25   3:16;   3:10;4:13;5:19,24;   gave (1)   3:7;10:7;14:13;16:12,   leads (1)   mean (3)   6:13;7:11;9:8;10:22;   20:14   16   mean (3)   12:3,3,4,4;13:24;14:19;   general (5)   important (1)   leave (1)   means (1)   13:22   lead (1)   may (2)   10:25   leads (1)   mean (3)   10:25	
Exhibit (25) 3:10;4:13;5:19,24; 6:13;7:11;9:8;10:22; 12:3,3,4,4;13:24;14:19; 12:3,3,4,4;13:24;14:19; 13:23 gave (1) 3:16; 3:7;10:7;14:13;16:12, 16 3:16; 3:7;10:7;14:13;16:12, 16 important (1)  imagine (5) 3:16; 8:16; 10:25 leads (1) 8:5 leave (1)  mean (2) 8:14;	)
3:10;4:13;5:19,24; gave (1) 3:7;10:7;14:13;16:12, leads (1) 8:5 mean (2) 12:3,3,4,4;13:24;14:19; general (5) leave (1) means (2) 16 means (3) 16 means (2) 16 means (3) 16 means (4) 16 means (4) 16 means (5) means (5) means (6) 16 means (6) 17 means (6) 18:5 means (6) 1	16:5
6:13;7:11;9:8;10:22; 20:14 16 8:5 8:14; 12:3,3,4,4;13:24;14:19; general (5) leave (1) means (1)	
	11:19;17:22
	(1)
16:5;17:3;18:25;19:1,2, 8:9,21;11:21,22;12:14 25:10 24:11 16:11	
2;22:13,15,17;23:20; generally (1) including (1) left (1) Merton	ı ( <b>1</b> )
$25:4$   6:1   $3\cdot 18$   24:11   10:6	
exists (2)   gets (1)   inconvenience (1)   levels (1)   might (	4)
4:21;20:24   18:7   25:12   20:7   8:21;	16:14,16;19:4
expert (1) GLEISNER (23) indefinite (1) line (9) mind (1	1)
19:9 3:6;4:22;5:2,4,5,15, 5:7 7:10;14:20,23;15:7; 23:22	2
extending (1) 25;11:7,8;13:19,21;14:4, indicated (2) 16:19,22;19:1;21:8; mischail	racterizing (1)
13:7 6;18:20;21:21,23;22:4,7, 5:16;16:5 23:11 12:23	3
extends (1) 9,10;24:9;25:2,6 indicative (1) lip (2) MOEB	IUS (1)
11:14 <b>goes (1)</b> 9:21 17:20,22 24:7	
extremely (1) 10:16 initial (1) little (1) momen	ts (1)
20:7 gravel (17) 24:24 5:6 12:20	)
5:17,21;6:10,11,19; initialled (1) live (1) more (4	1)
	15:22;20:11;
13,14,23;22:18,19; instead (1) located (2) 24:15	5
fact (1) 23:19,21 Instead (1) 12:12;13:15 moving	(1)
13:24 green (31) intersects (1) location (1) 17:11	
fair (4) 4:15,20;5:18,22,22; 17:16 7:4 much (*	7)
	7:1,9;12:1;25:2,
<b>fairly (1)</b> 9:8,9;10:21;11:13; 3:14;9:16;13:5;17:24 5:9;8:9 9,10	, , ,
10:5 14:20,23;15:7;18:25; issue (1) long (1)	
familiar (5) 19:1,15,16;20:4,15,19, 11:4 9:24	$\mathbf{N}$
7:13;14:19;21:4,5; 25;21:1;22:14,22;23:20; issues (1) look (2)	•
22:22 25:3 3:16 21:2;24:11 name (3	3)
	15:1;21:25
11:16,19;19:5,7 4:24;5:12;9:16;10:23; <b>K</b> 17:10 <b>navigal</b>	
11	
3:15;12:20 <b>KAVANAUGH (8)</b> 23:16 11:2	
MAVAIMUUII (0)	23;7:6,17,21;

navigate (7)	only (1)	portion (3)	16:14	20:23
6:17,24;7:8,19;8:1;	14:10	4:15;5:12;22:1	reference (2)	scope (1)
15:12;16:23	operate (1)	Powers (1)	12:13,25	11:5
navigation (15)	19:8	21:25	referred (1)	second (2)
3:19,22,25;4:3,7;7:25;	opinion (1)	preceding (1)	23:18	22:4,12
15:11;16:6,21;18:24;	4:2	3:11	refresh (1)	section (5)
19:4,5,6,7,10	opinions (1)	previous (4)	23:8	9:15;10:16,16;12:24;
near (2)	4:6	4:17;7:3,11;12:9	regard (4)	20:25
8:4;23:4	orange (15)	probably (2)	6:8,14,18,18	seeing (3)
necessary (1)	4:15,16,18;5:12,23;	20:8.9	regarding (3)	11:23;17:11;18:9
20:1	7:2,10,23;9:4;11:12;	problem (1)	7:6,25;15:10	seems (1)
neighborhood (1)	12:2,24;19:2,16;20:8	25:13	relate (1)	11:3
25:11	order (1)	PROCEEDINGS (2)	19:4	sense (1)
NLMD (1)	17:24	3:1;25:14	related (1)	22:15
13:23	out (2)	property (7)	3:17	set (1)
North (19)	5:8;15:3	4:21,25;5:10;6:2;	relevance (1)	3:14
3:19,20,22,24,25;6:9;	outside (1)	16:15;21:6;23:11	10:25	show (10)
7:10;9:9,10;10:9,19;	11:5	proposed (7)	remember (1)	3:9;4:12,18;5:15;
16:7,9;17:16,21,23;18:4,	over (2)	4:17,18;6:21;7:4;	21:9	13:17;14:9,15,18;21:19,
16;21:17	5:10;9:19	12:11;13:14;14:12	Reporter (1)	24
northern (2)	3.10,5.15	puddle (1)	13:22	showing (1)
6:20;22:23	P	13:4	represent (6)	12:3
northwest (1)	•	puddles (4)	4:13;7:3,9;12:9;22:12;	sign (4)
21:5	page (1)	9:3,10,18,21	23:7	23:4,5,6,22
number (3)	3:11	purposes (6)	representing (2)	site (12)
5:11,19;10:11	parameters (1)	8:8;13:2;14:7,9;18:10;	24:3,5	4:2,3,7,10,14;8:4;9:5,
3.11,19,10.11	3:13	19:25	required (1)	16;10:3;12:7,12;13:10
0	parking (9)	put (1)	18:10	sitting (2)
	4:19;6:21;7:5;12:11,	22:17	respect (4)	11:20;24:8
oath (1)		22.17	6:7,12;7:17;9:17	
3:3	17,21,25;13:14;14:12 <b>part (5)</b>	Q	rest (1)	sketching (1) 12:6
		Q	4:20	small (8)
object (2)	4:16,18;9:10;18:3; 20:4	anantify (1)	return (1)	5:22;7:22;9:9;19:1,15;
10:24,24		quantify (1) 9:17	16:4	20:9,19;21:1
observation (3)	patrols (1)			
3:18;18:1,15	18:4	quite (1) 18:7	right (10)	so-called (4)
<b>observations (13)</b> 4:6;6:14,23;7:5,17,24;	Pause (1) 18:19	16:7	5:7;8:7;21:6;22:20; 23:2,12;24:5,7,8,21	6:10,19;9:20;17:15 sometimes (3)
8:18;15:10;16:6,21;		R	road (25)	4:1;17:4,9
17:7,13;18:11	pavement (1) 14:16	IX.	5:11,16,19;6:9,9,16;	somewhere (2)
		(2)	8:5;9:11,13,13;10:9,10,	10:7;14:16
observe (1)	people (1)	rainstorm (2)	1 - 10 10 11 10 1 - 01	(4)
10:14	25:11	9:19,22	15,19,19;11:12,15,21; 13:5;15:23,25;21:17;	soon (1) 15:4
observed (1)	permit (1)	rather (1)	22:24;23:10;24:11	
13:13	11:5	4:19		sorry (3) 11:18;15:2;24:1
occasion (1)	person (1)	read (1)	roadway (3)	· · · · · · · · · · · · · · · · · · ·
20:15	18:13	3:14	9:2,3;23:18	south (1) 14:22
occasionally (2) 9:10;20:16	photograph (1) 13:25	reading (1)	roughly (1) 12:10	
		16:8		southern (2) 6:19;20:25
	mlaga (2)		mudimentery (1)	
occasions (1)	place (2)	recall (5)	rudimentary (1)	
18:7	7:12;13:9	11:17,23;15:1;17:11;	12:6	southwest (2)
18:7 <b>Off (5</b> )	7:12;13:9 <b>plat (3)</b>	11:17,23;15:1;17:11; 18:9	12:6 running (1)	southwest (2) 15:21,22
18:7 <b>Off (5)</b> 13:19,20;21:21,22;	7:12;13:9 <b>plat (3)</b> 5:8,17;12:25	11:17,23;15:1;17:11; 18:9 recognize (1)	12:6 running (1) 10:19	southwest (2) 15:21,22 specify (1)
18:7 <b>Off (5)</b> 13:19,20;21:21,22; 24:11	7:12;13:9 plat (3) 5:8,17;12:25 plumbed (1)	11:17,23;15:1;17:11; 18:9 recognize (1) 14:22	12:6 running (1) 10:19 runs (1)	southwest (2) 15:21,22 specify (1) 10:4
18:7 Off (5) 13:19,20;21:21,22; 24:11 Officer (5)	7:12;13:9 plat (3) 5:8,17;12:25 plumbed (1) 18:21	11:17,23;15:1;17:11; 18:9 recognize (1) 14:22 recollection (3)	12:6 running (1) 10:19	southwest (2) 15:21,22 specify (1) 10:4 stand (1)
18:7 Off (5) 13:19,20;21:21,22; 24:11 Officer (5) 9:23;24:25;25:4,7,9	7:12;13:9 plat (3) 5:8,17;12:25 plumbed (1) 18:21 pm (1)	11:17,23;15:1;17:11; 18:9 recognize (1) 14:22 recollection (3) 23:9;24:14,23	12:6 running (1) 10:19 runs (1) 10:9	southwest (2) 15:21,22 specify (1) 10:4 stand (1) 15:6
18:7 Off (5) 13:19,20;21:21,22; 24:11 Officer (5) 9:23;24:25;25:4,7,9 often (1)	7:12;13:9 plat (3) 5:8,17;12:25 plumbed (1) 18:21 pm (1) 25:14	11:17,23;15:1;17:11; 18:9 recognize (1) 14:22 recollection (3) 23:9;24:14,23 record (10)	12:6 running (1) 10:19 runs (1)	southwest (2) 15:21,22 specify (1) 10:4 stand (1) 15:6 standing (14)
18:7 Off (5) 13:19,20;21:21,22; 24:11 Officer (5) 9:23;24:25;25:4,7,9 often (1) 10:9	7:12;13:9 plat (3) 5:8,17;12:25 plumbed (1) 18:21 pm (1) 25:14 pockets (3)	11:17,23;15:1;17:11; 18:9 recognize (1) 14:22 recollection (3) 23:9;24:14,23 record (10) 3:14;5:7,15;9:6;13:19,	12:6 running (1) 10:19 runs (1) 10:9	southwest (2) 15:21,22 specify (1) 10:4 stand (1) 15:6 standing (14) 8:3,10,11,14;9:7;
18:7 Off (5) 13:19,20;21:21,22; 24:11 Officer (5) 9:23;24:25;25:4,7,9 often (1) 10:9 one (5)	7:12;13:9 plat (3) 5:8,17;12:25 plumbed (1) 18:21 pm (1) 25:14 pockets (3) 9:2,3,8	11:17,23;15:1;17:11; 18:9 recognize (1) 14:22 recollection (3) 23:9;24:14,23 record (10) 3:14;5:7,15;9:6;13:19, 20,21,25;21:21,22	12:6 running (1) 10:19 runs (1) 10:9 S  same (3)	southwest (2) 15:21,22 specify (1) 10:4 stand (1) 15:6 standing (14) 8:3,10,11,14;9:7; 12:21;13:3,4;15:14,15,
18:7 Off (5) 13:19,20;21:21,22; 24:11 Officer (5) 9:23;24:25;25:4,7,9 often (1) 10:9 one (5) 6:8,8;19:13;20:11;	7:12;13:9 plat (3) 5:8,17;12:25 plumbed (1) 18:21 pm (1) 25:14 pockets (3) 9:2,3,8 point (13)	11:17,23;15:1;17:11; 18:9 recognize (1) 14:22 recollection (3) 23:9;24:14,23 record (10) 3:14;5:7,15;9:6;13:19, 20,21,25;21:21,22 Reddelien (6)	12:6 running (1) 10:19 runs (1) 10:9 S same (3) 6:4;13:22,25	southwest (2) 15:21,22 specify (1) 10:4 stand (1) 15:6 standing (14) 8:3,10,11,14;9:7; 12:21;13:3,4;15:14,15, 17,19;16:2;23:23
18:7 Off (5) 13:19,20;21:21,22; 24:11 Officer (5) 9:23;24:25;25:4,7,9 often (1) 10:9 one (5) 6:8,8;19:13;20:11; 23:25	7:12;13:9 plat (3) 5:8,17;12:25 plumbed (1) 18:21 pm (1) 25:14 pockets (3) 9:2,3,8 point (13) 5:8;6:8,10;8:9,22;	11:17,23;15:1;17:11; 18:9 recognize (1) 14:22 recollection (3) 23:9;24:14,23 record (10) 3:14;5:7,15;9:6;13:19, 20,21,25;21:21,22 Reddelien (6) 6:9;9:13;10:10,19;	12:6 running (1) 10:19 runs (1) 10:9  S  same (3) 6:4;13:22,25 satisfactory (1)	southwest (2) 15:21,22 specify (1) 10:4 stand (1) 15:6 standing (14) 8:3,10,11,14;9:7; 12:21;13:3,4;15:14,15, 17,19;16:2;23:23 start (1)
18:7 Off (5) 13:19,20;21:21,22; 24:11 Officer (5) 9:23;24:25;25:4,7,9 often (1) 10:9 one (5) 6:8,8;19:13;20:11; 23:25 ones (1)	7:12;13:9 plat (3) 5:8,17;12:25 plumbed (1) 18:21 pm (1) 25:14 pockets (3) 9:2,3,8 point (13) 5:8;6:8,10;8:9,22; 10:20;11:11;12:13;13:1,	11:17,23;15:1;17:11; 18:9 recognize (1) 14:22 recollection (3) 23:9;24:14,23 record (10) 3:14;5:7,15;9:6;13:19, 20,21,25;21:21,22 Reddelien (6) 6:9;9:13;10:10,19; 15:23,25	12:6 running (1) 10:19 runs (1) 10:9  S  same (3) 6:4;13:22,25 satisfactory (1) 6:1	southwest (2) 15:21,22 specify (1) 10:4 stand (1) 15:6 standing (14) 8:3,10,11,14;9:7; 12:21;13:3,4;15:14,15, 17,19;16:2;23:23 start (1) 10:18
18:7 Off (5) 13:19,20;21:21,22; 24:11 Officer (5) 9:23;24:25;25:4,7,9 often (1) 10:9 one (5) 6:8,8;19:13;20:11; 23:25 ones (1) 21:3	7:12;13:9 plat (3) 5:8,17;12:25 plumbed (1) 18:21 pm (1) 25:14 pockets (3) 9:2,3,8 point (13) 5:8;6:8,10;8:9,22; 10:20;11:11;12:13;13:1, 1;14:10;20:1;23:12	11:17,23;15:1;17:11; 18:9 recognize (1) 14:22 recollection (3) 23:9;24:14,23 record (10) 3:14;5:7,15;9:6;13:19, 20,21,25;21:21,22 Reddelien (6) 6:9;9:13;10:10,19; 15:23,25 redevelopment (1)	12:6 running (1) 10:19 runs (1) 10:9  S  same (3) 6:4;13:22,25 satisfactory (1) 6:1 saw (2)	southwest (2) 15:21,22 specify (1) 10:4 stand (1) 15:6 standing (14) 8:3,10,11,14;9:7; 12:21;13:3,4;15:14,15, 17,19;16:2;23:23 start (1) 10:18 started (1)
18:7 Off (5) 13:19,20;21:21,22; 24:11 Officer (5) 9:23;24:25;25:4,7,9 often (1) 10:9 one (5) 6:8,8;19:13;20:11; 23:25 ones (1) 21:3 one's (1)	7:12;13:9 plat (3) 5:8,17;12:25 plumbed (1) 18:21 pm (1) 25:14 pockets (3) 9:2,3,8 point (13) 5:8;6:8,10;8:9,22; 10:20;11:11;12:13;13:1, 1;14:10;20:1;23:12 pointing (1)	11:17,23;15:1;17:11; 18:9 recognize (1) 14:22 recollection (3) 23:9;24:14,23 record (10) 3:14;5:7,15;9:6;13:19, 20,21,25;21:21,22 Reddelien (6) 6:9;9:13;10:10,19; 15:23,25 redevelopment (1) 11:4	12:6 running (1) 10:19 runs (1) 10:9  S  same (3) 6:4;13:22,25 satisfactory (1) 6:1 saw (2) 19:19;20:1	southwest (2) 15:21,22 specify (1) 10:4 stand (1) 15:6 standing (14) 8:3,10,11,14;9:7; 12:21;13:3,4;15:14,15, 17,19;16:2;23:23 start (1) 10:18 started (1) 10:13
18:7 Off (5) 13:19,20;21:21,22; 24:11 Officer (5) 9:23;24:25;25:4,7,9 often (1) 10:9 one (5) 6:8,8;19:13;20:11; 23:25 ones (1) 21:3	7:12;13:9 plat (3) 5:8,17;12:25 plumbed (1) 18:21 pm (1) 25:14 pockets (3) 9:2,3,8 point (13) 5:8;6:8,10;8:9,22; 10:20;11:11;12:13;13:1, 1;14:10;20:1;23:12	11:17,23;15:1;17:11; 18:9 recognize (1) 14:22 recollection (3) 23:9;24:14,23 record (10) 3:14;5:7,15;9:6;13:19, 20,21,25;21:21,22 Reddelien (6) 6:9;9:13;10:10,19; 15:23,25 redevelopment (1)	12:6 running (1) 10:19 runs (1) 10:9  S  same (3) 6:4;13:22,25 satisfactory (1) 6:1 saw (2)	southwest (2) 15:21,22 specify (1) 10:4 stand (1) 15:6 standing (14) 8:3,10,11,14;9:7; 12:21;13:3,4;15:14,15, 17,19;16:2;23:23 start (1) 10:18 started (1)

		T	T
4:25	22,25;22:14	21:16;22:20,25;23:24;	
statement (1)	towards (2)	24:13,18	
6:1	9:15;15:22	waters (5)	
still (1)	town (1)	3:20;16:7;17:20,23;	
15:23	10:6	19:20	
storm (2)	TRANSCRIPT (1)	way (3)	
11:5;18:9	3:1	4:9;5:1;9:23	
stream (4)	traveled (2)	welcome (1)	
7:12;17:9,10,15	5:19,21	22:9	
strike (1)	trees (11)	west (7)	
7:16	13:7,13;14:10,13,20;	5:18;6:13;10:21;	
subject (1)	15:6,9,11,16,20;16:2	15:16,20;23:8;24:21	
18:22	triangle (7)	western (1)	
substantially (1)	20:23,24;21:17;22:22;	15:8	
17:24	23:1,8;24:15	wet (1) 8:16	
<b>sudden (1)</b> 4:22	trick (1) 15:3	8:10 wetland (5)	
sufficient (1)	turns (4)	13:7;16:17,17;20:3;	
22:25	6:11;9:14;10:20;11:12	22:23	
supposedly (1)	Twenty (1)	wetlands (1)	
4:21	10:1	8:25	
sure (4)	two (3)	what's (4)	
4:25;16:18;19:11;22:4	11:13;13:24;20:11	4:12;14:18;21:24;25:7	
surface (2)	type (4)	widening (1)	
8:16,17	6:17,25;7:7;8:1	13:5	
surprised (2)	**	within (2)	
19:11,12	$\mathbf{U}$	9:7;23:7	
surrounded (1)	(9)	witness (3)	
14:20 survey (2)	<b>up (8)</b> 3:14;6:3;9:14;14:3;	3:2;25:1,5 words (4)	
5:9,17	17:23;21:2;22:1,17	3:15;4:16;6:12;10:20	
surveyor (1)	Using (1)	3.13,4.10,0.12,10.20	
21:25	23:20	Y	
sworn (1)	usually (1)	_	
3:3	18:16	year (1)	
		10:4	
T	V	years (4)	
4 II · (F)	• • • • • • •	10:1,12;17:5,10	
talking (5)	vicinity (1)		
8:22;12:2,13;19:15,19 <b>tells (1)</b>	14:11		
3:12	$\mathbf{W}$		
terms (4)	• • • • • • • • • • • • • • • • • • • •		
4:3;5:7;7:21;16:14	walk (4)		
testified (4)	16:3;23:16,21;24:10		
3:4;12:20;18:23;21:9	walked (1)		
testify (3)	15:8		
3:12,16;16:6	Warden (7)		
testimony (7)	3:7,16;5:16;8:3;9:25;		
4:17;7:3,12;12:10,22;	14:7;18:3		
18:19;20:14	water (50)		
though (1)	7:13;8:4,10,11,12,14,		
17:9	15,17,24,25;9:2,4,7,9,11,		
times (4) 5:11,20;10:11;17:5	18;11:5;12:21,24;13:3,4,		
told (1)	6;15:14,15,17,19;16:2,9, 12,13,25;17:2,6,8,12,15;		
19:3	18:16;19:17;20:7,8,15,		
took (1)	18;21:15;22:19,21,24;		
21:3	23:23;24:12,15,17		
top (4)	watercraft (22)		
top (¬)			İ
4:15,20;20:25;22:14	6:17,25;7:7,19;8:2;		
4:15,20;20:25;22:14 <b>toward (7)</b>	6:17,25;7:7,19;8:2; 15:12;16:24;19:9,18,20,		
4:15,20;20:25;22:14	6:17,25;7:7,19;8:2;		